

Message Text

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ACTION NEA-10

INFO OCT-01 EUR-12 IO-13 ISO-00 NEAE-00 DHA-02 ORM-02
AID-05 SS-15 L-03 EB-08 IGA-02 TRSE-00 OMB-01
ABF-01 CIAE-00 INR-07 NSAE-00 OIC-02 /084 W
-----097931 271932Z /50

P R 271439Z JUL 77
FM AMEMBASSY AMMAN
TO SECSTATE WASHDC PRIORITY 2539
INFO AMEMBASSY BEIRUT
AMEMBASSY DAMASCUS
AMCONSUL JERUSALEM
AMEMBASSY VIENNA
USMISSION USUN NEW YORK

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FOR NEA/ARN AND IO/UN

E.O. 11652: N/A
TAGS: UNRWA, JO
SUBJECT: UNRWA ADVISORY COMMISSION MEETING, AUGUST 10, 1977

1. EMBASSY HAS BEEN INFORMED THAT YEARLY UNRWA
ADCOM MEETING WILL TAKE PLACE IN AMMAN AUGUST 10.
PROVISIONAL AGENDA INCLUDES: (A) ADOPTION OF
MINUTES OF SEPTEMBER 9, 1976 MEETING; (B) CONSIDERATION
OF COMMISSIONER-GENERAL'S ANNUAL REPORT OF 1 JULY 76-
30 JUNE 77; AND (C) OTHER BUSINESS.

2. DRAFT SECTION OF REPORT ON FINANCIAL OPERATIONS
AND 1978 BUDGET WAS POUCHED JULY 20 TO ERIC TUNIS,
NEA/ARN. REST OF REPORT, DELIVERED THIS PAST WEEKEND
TO EMBASSY, POUCHED TO NEA/ARN JULY 23. IMPORTANT
ASPECTS OF CONGEN'S REPORT ARE PARAS 14 THROUGH
23, IN WHICH HE PROPOSES NEW FORWARD PLANNING
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PROCEDURE TO OBTAIN FINANCIAL CONTRIBUTIONS IN
LIEU OF PRESENT SYSTEM WHICH IS NOT ONLY INEFFICIENT
BUT RESULTS IN INEFFECTIVE RESOURCE ALLOCATION.

3. UNDER NEW PROCEDURE, IN JUNE OF EACH YEAR,
UNRWA WILL COMMUNICATE WITH PERMANENT REPRESENTATIVES
OF ALL GOVERNMENTS WHO HAVE NOT CONTRIBUTED TO UNRWA

IN THE PAST. UNRWA WILL OUTLINE PLANNED BUDGET EXPENDITURES FOR COMING YEAR AND LIST TOTAL EXPECTED INCOME IN CURRENT AND FOLLOWING YEAR. IF GOVERNMENT WANTS TO CONTRIBUTE, UNRWA WILL SEEK AGREEMENT ON AMOUNT FOR PLEDGING IN NOVEMBER OF THAT YEAR FOR THE FOLLOWING YEAR.

4. IN JULY/AUGUST, UNRWA WILL COMMUNICATE WITH PERMREPS OF CONTRIBUTING GOVERNMENTS OR, IN CASE OF NON-MEMBER GOVERNMENTS WHO CONTRIBUTE, APPROPRIATE REPRESENTATIVES, IT WILL INFORM THEM OF RESULTS OF SOLICITATIONS OF NON-CONTRIBUTING GOVERNMENTS AND PROVIDE SAME INFORMATION ON PAST, CURRENT, AND FUTURE FINANCIAL NEEDS AND INCOME; IN ADDITION WILL INFORM THEM OF PROJECTED TOTALS OF GROSS FINANCIAL NEEDS AND OF EXPECTED INCOME FOR TWO YEARS AFTER FOLLOWING YEAR. IN LIGHT OF THIS INFORMATION AND PAST RECORD OF CONTRIBUTING BY INDIVIDUAL GOVERNMENTS, UNRWA WILL SEEK TO REACH AGREEMENT WITH GOVERNMENTS ON: (A) AMOUNT FOR PLEDGING IN NOVEMBER OF THAT YEAR FOR FOLLOWING YEAR; (B) AN AMOUNT TO BE USED AS REASONABLE ESTIMATE AS CONTRIBUTION FOR YEAR AFTER; AND (C) A TENTATIVE PLANNING FIGURE FOR THIRD YEAR.

5. EVERY THREE MONTHS, UNRWA WILL UPDATE
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CONTRIBUTING GOVERNMENT REPRESENTATIVES ON TOTAL RESULTS OF ITS SOLICITATIONS AND OF ANY ADJUSTMENTS IN THE BUDGETED EXPENDITURES, THOUGH IT WILL NOT REPORT INDIVIDUAL PLEDGES WITHOUT PRIOR APPROVAL OF GOVERNMENT INVOLVED. IN JANUARY OF THE NEW YEAR, AGENCY WILL INCLUDE IN ITS REPORTS TO CONTRIBUTING GOVERNMENTS INFORMATION ON LEVEL OF SERVICES TO BE PROVIDED DURING UPCOMING YEAR ON BASIS EXPECTED INCOME. IF EXPECTED INCOME INSUFFICIENT, AGENCY WILL OUTLINE PLANNED SERVICE REDUCTIONS AND SUSPENSIONS.

6. UNRWA REPORT STATES THAT " BEGINNING IN 1978, IT WILL TAKE NO OTHER INITIATIVE TO RAISE FUNDS THAN TO FOLLOW THE PROPOSED PROCEDURE, EXCEPT IN RESPONSE TO SPECIFIC REQUESTS FROM GOVERNMENTS FOR FURTHER INFORMATION OR PROPOSALS ON LEVELS OF CONTRIBUTIONS."

7. COMMENT ON PROPOSAL: NEW PROCEDURE IS DESIGNED TO PERMIT CONTRIBUTING GOVERNMENTS AND UNRWA HAVE MORE RATIONAL BASIS FOR FINANCIAL

PLANNING. OBVIOUSLY DESIGNED ALSO TO PREVENT
CLIFF-HANGING DISRUPTIONS SUCH AS LAST SUMMER'S
APPARENTLY APPROACHING BANKRUPTCY. OUTLINED
PROCEDURE IS CLEARLY A MIXTURE OF MODERN BUSINESS
PLANNING TECHNIQUES WITH A HARDLINE APPROACH AIMED
AT GETTING TIMELY AND SUFFICIENT CONTRIBUTIONS
WITHOUT ALL THE DISRUPTIVE INEFFICIENT
HASSLE OF THE PAST. WE ARE NOT SANGUINE IT
WILL BE A TOTAL SUCCESS BUT AFTER PAST EXPERIENCES,
WE FEEL IT CERTAINLY WORTH INITIATIVE. END COMMENT.

8. IN CONVERSATION WITH UNRWA/JORDAN DIRECTOR
JOHN TANNER JULY 25, HE SAID UNRWA HAS NO
INFORMATION OF ANY UNUSUAL PROBLEMS EXPECTED
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TO ARISE DURING AUGUST 10 MEETING. HE REPORTED
FINANCIAL SITUATION, DESPITE \$16 MILLION PLUS
DEFICIT FOR 1977, IS MANAGEABLE BECAUSE OF
\$17 MILLION WORKING CAPITAL THIS YEAR. 1978,
OF COURSE, ANOTHER MATTER.

9. EMBASSY PROPOSES THAT U.S. BE REPRESENTED AT ADCOM
MEETING BY POLITICAL CHIEF AND FIRST SECRETARY
MCADAMS DEFORD, WITH POL OFFICER (SECOND SECRETARY)
ELIZABETH JONES AS ALTERNATE DELEGATE.
IT IS EXPECTED FOR ALL ADCOM MEMBERS TO MAKE
STATEMENT SUPPORTING UNRWA AND COMGEN'S REPORT.
ADVISE REGARDING STATEMENT AND ANY SPECIAL POINTS DEPT WISHES US
TO MAKE. ALSO REQUEST CONTINGENCY GUIDANCE INSTRUCTIONS
ON DEALING WITH PLO ISSUE (A) IN CASE PLO MAKES
A BID TO BE SEATED AT CONFERENCE, AND (B) IN
OUR POSTURE IN SOCIAL GATHERINGS (PLO REPS
ATTENDED THESE LAST YEAR). TANNER SAID PLO
SEATING ISSUE HAS NOT COME UP AND UNRWA DOES
NOT INTEND TO MAKE INQUIRIES IN ITS REGARD.
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